

**MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY MEETING  
HELD ON 28 JUNE 2019 AT ROCHDALE COUNCIL OFFICES**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councilor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor Keith Cunliffe

**OTHER MEMBERS IN ATTENDANCE:**

Rochdale	Councillor Janet Emsley
Rochdale	Councillor Aasim Rashid
Tameside	Councillor Leanne Feeley

**OFFICERS IN ATTENDANCE:**

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee

Bolton	Sue Johnson
Bury	Geoff Little
Oldham	Helen Lockwood
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Trafford	Nikki Bishop
Wigan	Alison McKenzie-Folan

**BOLTON**

**MANCHESTER**

**ROCHDALE**

**STOCKPORT**

**TRAFFORD**

**BURY**

**OLDHAM**

**SALFORD**

**TAMESIDE**

**WIGAN**

Growth Company  
GMCA  
GMCA  
GMCA  
GMCA  
GMCA

Mark Hughes  
Simon Nokes  
Julie Connor  
Claire Norman  
Sylvia Welsh  
Nicola Ward

## **ANNUAL MEETING**

### **GMCA 122/19**

### **APOLOGIES**

#### **RESOLVED /-**

That apologies were received from Councillor David Molyneux (Wigan) - Keith Cunliffe attending, and Councillor Jenny Bullen (Wigan), Tony Oakman (Bolton Chief Executive) – Sue Johnson attending, Sara Todd (Chief Executive, Trafford Council) – Nikki Bishop attending, Carolyn Wilkins (Chief Executive of Oldham Council) – Helen Lockwood attending.

### **GMCA 123/19**

### **APPOINTMENT OF CHAIR 2019/20**

#### **RESOLVED /-**

That the appointment of Andy Burnham, as the GM Mayor, under Part 5a, section 4 of the Constitution, as Chair of the GMCA (ex-officio) be noted.

### **GMCA 124/19**

### **APPOINTMENT OF VICE CHAIRS 2019/20**

#### **RESOLVED /-**

That the appointment of Richard Leese and David Greenhalgh as Vice Chairs of the GMCA be noted and that the appointment of Brenda Warrington as a Vice Chair of the GMCA be approved for 2019/20.

### **GMCA 125/19**

### **REVIEW OF THE GMCA CONSTITUTION**

Liz Treacy, GMCA Monitoring Officer took members through a report which detailed the outcomes of the review of the GMCA Constitution and recommended amendments.

#### **RESOLVED/-**

1. That the revised constitution be adopted as the Constitution of the GMCA.

2. That it be noted that the discharge of mayoral functions and the delegation of such responsibilities rests with the Mayor, and that the delegations of mayoral functions (and the arrangements in relation to such) set out in the Constitution are for the information of the GMCA only.
3. That the Monitoring Officer be authorised to make any changes of a typographical nature to the Constitution.

**GMCA 126/19                    GREATER MANCHESTER APPOINTMENTS AND NOMINATIONS 2019/20**

The GM Mayor, Andy Burnham introduced a report of the GMCA Monitoring Officer, requesting members to agree a number of appointments to the GMCA, it's bodies and outside bodies.

**RESOLVED /-**

1. That the appointment of Julie Connor, Assistant Director Governance & Scrutiny, as the GMCA Secretary be approved.
2. That the portfolio leads and assistants for 2019/20 as allocated by the GM Mayor and GMCA Head of Paid Service be noted.

**GMCA Portfolios 2019/20**

<b>Portfolio</b>	<b>Holder</b>	<b>Chief Executive</b>
Young People and Cohesion	Rishi Shori	Geoff Little Jon Rouse (joint lead for Children)
Education, Skills, Work and Economy	Sean Fielding	Joanne Roney
Transport	Richard Leese	Jim Taylor
Housing, Homelessness and Green City-Region	Andy Burnham	Eamonn Boylan
Culture	Paul Dennett	Steve Rumbelow
Safe and Strong Communities	Andrew Western	Eamonn Boylan
Healthy Lives and Quality Care	David Greenhalgh	Alison McKenzie-Folan
Age-Friendly Greater Manchester & Equalities	Bev Hughes	Carolyn Wilkins
	Peter Smith Brenda Warrington	Steven Pleasant
	Brenda Warrington	Pam Smith

Community, Cooperatives and Digital City-Region	Allen Brett	Pam Smith Andrew Lightfoot
	Elise Wilson	Sara Todd
Resources & Investment	David Molyneux	Richard Paver
Policy and Reform	Andy Burnham	Eamonn Boylan (Policy)

### Portfolio Assistants 2019/20

Local Authority	Nomination 1	Nomination 2	
Bolton	Susan Baines	Martyn Cox	
Bury	Andrea Simpson	David Jones	
Manchester	Bev Craig	Sue Murphy	
Oldham	Arooj Shah	Abdul Jabbar	
Rochdale	Janet Emsley	Aasim Rashid	
Salford	Paula Boshell	John Merry	
Stockport	Tom McGee	Jude Wells	
Tameside	Leanne Feeley	Oliver Ryan	
Trafford	Joanne Harding	Cath Hynes	
Wigan	Jenny Bullen	Terry Halliwell	Mark Aldred

3. That the following appointments by GM Local Authorities to the Greater Manchester Combined Authority for 2019/20 be noted:

District	Member	Substitute Member
<b>Bolton</b>	David Greenhalgh (Con)	Martyn Cox (Con)
<b>Bury</b>	Rishi Shori (Lab)	Andrea Simpson (Lab)
<b>Manchester</b>	Richard Leese (Lab)	Sue Murphy (Lab)
<b>Oldham</b>	Sean Fielding (Lab)	Arooj Shah (Lab)
<b>Rochdale</b>	Allen Brett (Lab)	Sara Rowbotham (Lab)
<b>Salford</b>	Paul Dennett (Lab)	John Merry (Lab)
<b>Stockport</b>	Elise Wilson (Lab)	Tom McGee (Lab)
<b>Tameside</b>	Brenda Warrington	Bill FairFoull (Lab)

	(Lab)	
<b>Trafford</b>	Andrew Western (Lab)	Catherine Hynes (Lab)
<b>Wigan</b>	David Molyneux (Lab)	Keith Cunliffe (Lab)

4. That the appointment of the following 5 GMCA members (4 Labour & 1 Conservative) to the GMCA Standards Committee for 2019/20 be approved:

Paul Dennett (Lab), David Greenhalgh (Con), Andrew Western (Lab), Brenda Warrington (Lab) and Elise Wilson (Lab)

5. That it be noted that the GMCA in December 2015 appointed 1 Co-opted Independent Member, Geoff Linnell, to act as the Chair of the Standards Committee and 1 Independent Person, Nicole Jackson, to assist the Monitoring Officer and Hearing Panel in dealing with allegations that members of the GMCA have acted in breach of the GMCA's Code of Conduct. The term of office of these appointment is for 4 years with effect from 18 December 2015 and will be reviewed in 2019/20.
6. That the appointment of 5 members to the Board of Greater Manchester Accessible Transport Limited to the Greater Manchester Transport Committee for 2019/20 be delegated to the newly constituted GM Transport Committee.
7. That the appointment of the following 7 GMCA members (6 Labour & 1 Conservative) to the GMCA Resources Committee for 2019/20 be approved:

GM Mayor Andy Burnham (Lab), David Greenhalgh (Con), Richard Leese (Lab), Paul Dennett (Lab), David Molyneux (Lab), Brenda Warrington (Lab) and Elise Wilson (Lab).

8. That the appointment to the Greater Manchester Waste & Recycling Committee (11 Labour, 3 Conservative and 1 Liberal Democrat), from the nominations received from the GM Local Authorities, for 2019/20 up to 30 April 2020 be approved:

<b>District</b>	
<b>Bolton</b>	Adele Warren (Con)
<b>Bury</b>	Alan Quinn (Lab)
<b>Manchester</b>	Rabnawaz Akbar (Lab) Shaukat Ali (Lab)
<b>Oldham</b>	Ateeque Ur-Rehman (Lab) Yasmin Toor (Lab)
<b>Rochdale</b>	Tom Besford (Lab) Susan Emmott (Lab)

<b>Salford</b>	David Lancaster (Lab) Robin Garrido(Con)
<b>Stockport</b>	Roy Driver (Lab) Helen Foster-Grime (Lib Dem)
<b>Tameside</b>	Allison Gwynne (Lab)
<b>Trafford</b>	Judith Lloyd (Lab) Paul Lally (Con)

9. That the GM Waste & Recycling Committee be requested to nominate a Chair of the Committee at the first meeting for consideration by the GMCA in July 2019.
10. That the appointment of the following 4 members (3 Labour & 1 Conservative) to the GMCA Audit Committee, from the nominations received from the GM Local Authorities, 2019/20 up to 30 April 2020 be agreed:

<b>District</b>	<b>Member</b>
<b>Bury</b>	Mary Whitby (Lab)
<b>Manchester</b>	Sarah Russell (Lab)
<b>Oldham</b>	Colin McLaren (Lab)
<b>Trafford</b>	Chris Boyes (Con)
<b>Substitute Members</b>	
<b>Rochdale</b>	Peter Malcolm (Lab)
<b>Wigan</b>	James Grundy (Con)

11. That it be noted that the GMCA appointed Gwyn Griffiths and Catherine Scivier as Independent Members of the GMCA Audit Committee. The term of office of these appointment was for 3 years with effect from June 2017 and would be reviewed in 2019/20.
12. That the following final appointments to the 3 Overview & Scrutiny Committees be agreed for 2019/20, up to 30 April 2020:

**Overview and Scrutiny Committee Membership 2019-20**

Three Committees of 15 (11 Labour, 3 Conservative, 1 Lib Dem).

<b>CORPORATE ISSUES &amp; REFORM OVERVIEW &amp; SCRUTINY</b>		
	Bolton	Bob Allen (Con)
	Bury	Stella Smith (Lab) Tim Pickstone (Lib Dem)

	Manchester	Ben Clay (Lab)
	Oldham	Colin McClaren (Lab) Chris Goodwin (Lab)
	Rochdale	Kallum Nolan (Lab)
	Salford	Dave Jolley (Lab) Tanya Burch (Lab)
	Stockport	Dena Ryness (Lab) John McGahan (Con)
	Tameside	Teresa Smith (Lab)
	Trafford	Anne Duffield (Lab) Dave Morgan (Cons)
	Wigan	Joanne Marshall (Lab)

<b>ECONOMY, BUSINESS GROWTH &amp; SKILLS OVERVIEW &amp; SCRUTINY</b>		
	Bolton	Mudasir Dean (Con) Susan Howarth (Lab)
	Bury	Mary Whitby (Lab)
	Manchester	Luke Raikes (Lab) June Hitchen (Lab)
	Oldham	George Hulme (Lab)
	Rochdale	Daniel Meredith (Lab) Mike Holly (Con)
	Salford	Jim King (Lab)
	Stockport	Kerry Waters (Lab) Colin MacAlister (Lib Dem)
	Tameside	Stephen Homer (Lab)
	Trafford	Barry Brotherton (Lab)

	Wigan	Charles Rigby (Lab) Michael Winstanley (Con)
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<b>HOUSING, PLANNING &amp; ENVIRONMENT OVERVIEW &amp; SCRUTINY</b>		
	Bolton	John Walsh (Con)
	Bury	Martin Hayes (Lab) Dorothy Gunther (Con)
	Manchester	Mandie Shilton-Godwin (Lab) Jon-Connor Lyons (Lab)
	Oldham	Barbara Brownridge (Lab)
	Rochdale	Linda Robinson (Lab)
	Salford	Sharmina August (Lab)
	Stockport	Janet Mobbs (Lab) Steve Gribbon (Lib Dem)
	Tameside	Mike Glover (Lab) Liam Billington (Con)
	Trafford	Kevin Procter (Lab) Amy Whyte (Lab)
	Wigan	Fred Walker (Lab)

#### **GMCA Scrutiny Substitutes**

	<b>LABOUR</b>	<b>CONSERVATIVE</b>	<b>LIBERAL DEMOCRAT</b>
Bolton	Linda Thomas	Diane Parkinson	n/a
Bury	TBC	n/a	n/a
Manchester	n/a	n/a	Greg Stanton
Oldham	TBC	n/a	Hazel Gloster Sam Al-



			hamdani
Rochdale	Ray Dutton	Pat Sullivan	n/a
Salford	n/a	Ali Leitner Karen Garrido	n/a
Stockport	n/a	n/a	n/a
Tameside	Adrian Pearce	Ruth Welsh	n/a
Trafford	n/a	Sean Anstee	n/a
Wigan	TBC	Adam Marsh	n/a

13. That the appointment of Joanne Heron as the GMCA Designated Scrutiny Officer be noted.
14. That the appointment to the GM Culture & Social Impact Fund Committee, from the nominations received from GM Local Authorities, for 2019/20 up to 30 April 2020 be approved:

District	Member	Substitute Member
<b>Bolton</b>	Martyn Cox (Con)	To be confirmed
<b>Bury</b>	Joan Grimshaw (Lab)	David Jones (Lab)
<b>Manchester</b>	To be confirmed	Vacancy
<b>Oldham</b>	Norman Briggs (Lab)	Mohammed Alyas (Lab)
<b>Rochdale</b>	Janet Emsley (Lab)	Susan Smith (Lab)
<b>Salford</b>	Stephen Coen (Lab)	David Lancaster (Lab)
<b>Stockport</b>	Kate Butler (Lab)	Tom McGee (Lab)
<b>Tameside</b>	Leanne Feeley (Lab)	Mike Smith (Lab)
<b>Trafford</b>	Jane Baugh (Lab)	Mike Freeman (Lab)
<b>Wigan</b>	Carl Sweeney (Lab)	Bill Clarke (Lab)

15. That the following appointments by the GM Local Authorities to the Health and Care Board for 2019/20 be noted:

District	Member	Substitute Member
<b>Bolton</b>	Susan Baines (Con)	Andrew Morgan (Con)
<b>Bury</b>	Andrea Simpson (Lab)	Vacancy
<b>Manchester</b>	Bev Craig (Lab)	Vacancy
<b>Oldham</b>	Zahid Chauhan (Lab)	No Sub to be appointed
<b>Rochdale</b>	Sara Rowbotham (Lab)	Wendy Cocks (Lab)
<b>Salford</b>	Paul Dennett (Lab)	John Merry (Lab)
<b>Stockport</b>	Jude Wells (Lab)	Elise Wilson (Lab)
<b>Tameside</b>	Brenda Warrington	Bill Fairfoull (Lab)

	(Lab)	
<b>Trafford</b>	Andrew Western (Lab)	Jane Slater (Lab)
<b>Wigan</b>	Peter Smith (Lab)	Keith Cunliffe (Lab)

16. That the following appointment by the GM Local Authorities to the Joint Health Commissioning Board for 2019/20 be noted:

<b>District</b>	<b>Member</b>	<b>Substitute Member</b>
<b>Bolton</b>	Susan Baines (Con)	Andrew Morgan (Con)
<b>Bury</b>	Andrea Simpson (Lab)	Rishi Shori (Lab)
<b>Manchester</b>	Bev Craig (Lab)	Vacancy
<b>Oldham</b>	Zahid Chauhan (Lab)	No Sub to be appointed
<b>Rochdale</b>	Sara Rowbotham (Lab)	Vacancy
<b>Salford</b>	John Merry (Lab)	Gina Reynolds (Lab)
<b>Stockport</b>	Tom McGee (Lab)	Vacancy
<b>Tameside</b>	Brenda Warrington (Lab)	Vacancy
<b>Trafford</b>	Jane Slater (Lab)	Andrew Western(Lab)
<b>Wigan</b>	Keith Cunliffe (Lab)	Vacancy

17. That the appointment of the following four GMCA members to the GM Local Enterprise Partnership for 2019/20 be agreed:

GM Mayor Andy Burnham, Richard Leese, Brenda Warrington and Elise Wilson

18. That the appointment of the following 5 members to the Manchester Growth Company Board for 2019/20 be agreed:

Richard Leese, Paul Dennett, Ebrahim Adia, Arooj Shah and Leanne Feeley

19. That the appointment of the Portfolio Lead for Education, Skills & Work, Sean Fielding, Luthfur Raman (Manchester) and Amanda Peers (Stockport) be appointed to the Skills and Employment Partnership for 2019/20.

20. That the portfolio Lead for Green City Region, Andrew Western be appointed to the Low Carbon Hub.

21. That the appointment of the GM Mayor to the Transport for the North Board be noted.
22. That the appointment of Mark Aldred (Wigan) as a substitute member of the TfN Board be approved.
23. That the appointment of Roger Jones (Salford) to the TfN Scrutiny Committee be approved and that a further member be sought as the substitute member for 2019/20.
24. That the following appointments to the Regional Leaders Board for 2019/20 be agreed:  
  
GM Mayor Andy Burnham, Deputy Mayor Beverley Hughes and Andrew Western
25. That the appointment of the following GMCA members to the Greater Manchester European Structural Fund for 2019/20 be agreed:  
Sean Fielding, Sue Murphy, David Molyneux, Keith Cunliffe and Elise Wilson.
26. That the following members from the nominations received GM Local Authorities to the North West Flood and Coastal Committee for 2018/19 be agreed:

<b>District</b>	<b>Member</b>
<b>Bolton</b>	Stuart Haslam (Con)
<b>Bury</b>	Alan Quinn (Lab)
<b>Rochdale</b>	Neil Emmott (Lab)

Those members appointed to be requested to appoint their own substitute.

**GMCA 127/19                    GREATER MANCHESTER TRANSPORT COMMITTEE – ROLES & RESPONSIBILITIES**

The GM Mayor, Andy Burnham took members through a report which outlined the current GM transport governance arrangements and revised terms of reference for a reconstituted Transport Committee detailing options for its structure, responsibilities and examples of how it may work in practice.

**RESOLVED /-**

1. That the establishment of the new GM Transport Committee as a joint committee of the Mayor, 10 GM Local Authorities and GMCA be approved.

2. That the Terms of Reference and Operating Agreement for the Committee as set out in Schedule 1 of the report be approved.
3. That the functions as set out in the Terms of Reference be delegated to the G M Transport Committee.
4. That the appointments to the GM Transport Committee as agreed by the 10 GM Local Authorities at their recent Annual Meetings, detailed in paragraph 3.10 of the report, plus Basat Shiekh, as the substitute member for Manchester City Council, be noted.
5. That it be noted that the GM Mayor is a member of the GM Transport Committee.
6. That it be noted that the GM Mayor would appoint a GMCA member to act as a substitute member to attend meetings of the GM Transport Committee in his absence.
7. That the appointment of Sean Fielding, as the GMCA member, and Allen Brett as the substitute member, to the GM Transport Committee be approved.

That the GM Mayor's appointments to the Transport Committee, ensuring the political balance of the Committee (detailed in paragraph 3.11) be noted as follows:

**Labour Appointments:**

Dzidra Noor, Barry Warner, Liam O'Rourke, Peter Robinson, 1 further Labour appointment to be confirmed

**Substitute Labour Appointments:**

To be confirmed

**Conservative Appointments:**

Doreen Dickinson, Roy Walker, Nathan Evens

**Substitute Conservative Members:**

John Hudson, Linda Holt

**Liberal Democrat Members:**

Howard Sykes, John Leech

**Substitute Liberal Democrat Members:**

Angie Clark, David Wilkinson

8. That it be noted that the GM Transport Committee shall select and recommend the appointment of a Chair for agreement at the July 2019 GMCA meeting.

## **GMCA 128/19            SCHEDULE OF MEETINGS 2019/20**

### **RESOLVED /-**

That the planned cycle of meetings be approved as outlined below.

Friday 26 July 2019	-	Oldham
August – Recess subject to any urgent business		
Friday 27 September 2019	-	Bury
Friday 25 October 2019	-	Salford
Friday 29 November 2019	-	Rochdale
Friday 13 December 2019	-	Manchester
Friday 31 January 2020	-	Tameside
*Friday 14 February 2020	-	Bolton - Budget meeting
Friday 27 March 2020	-	Stockport
April – Recess subject to any urgent business		
Friday 29 May 2020	-	Trafford
Friday 26 June 2020	-	Wigan

## **GMCA ORDINARY BUSINESS**

### **PART A**

#### **GMCA 129/19            CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS**

The GM Mayor, Andy Burnham informed members of the Combined Authority that the Mayoral Development Order for Stockport Town Centre West had been laid before parliament on the 26 June which would come into effect in 40 days time and signified a ground breaking move to see the use of Mayoral Development Orders in Town Centres. The MDC Board had already been meeting in shadow form to ensure relevant progress could be made in delivering the regeneration to the Stockport Town Centre West area. The Mayor noted his thanks to staff at Stockport MBC for all their work to date, and encouraged other GM Local Authorities to consider using this model for other town centre development.

Friday 28 June marked Football Friday, which was an event organised by Vincent Kompany through Tackle4MCR to raise money for homeless young people. GMCA Members have been invited to wear their football shirts for a photo opportunity following the GMCA to mark their support for this event.

### **RESOLVED /-**

1. That it be noted that the Order regarding the Stockport Mayoral Development Corporation had been laid before Parliament, with a view to coming into effect in approximately 40 days time.

2. That the GMCA record it's thanks to all those which have been involved in the work leading up to the Mayoral Development Order for Stockport Town Centre West, which could be used as the model for other town centre development across GM.
3. That the GMCA record it's thanks to all GMCA Members and officers for supporting Football Friday in support of Tackle4MCR to specifically raise money for young homeless people.

**GMCA 130/19            DECLARATIONS OF INTEREST**

**RESOLVED /-**

That no declarations were received in relation to any item on the agenda.

**GMCA 131/19            MINUTES OF THE GMCA MEETING HELD ON 31 MAY 2019**

The minutes of the GMCA meeting held 31 May 2019 were submitted for consideration.

**RESOLVED /-**

That the minutes of the meeting held 31 May 2019 be approved.

**GMCA 132/19            GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES OF THE MEETINGS HELD IN JUNE 2019**

The minutes of the GMCA Overview and Scrutiny Committee meetings in June 2019 were submitted for consideration.

**RESOLVED /-**

That the minutes of the Economy, Business Growth & Skills Overview & Scrutiny Committee held on 14 June and the Corporate Issues & Reform Overview & Scrutiny Committee held on 18 June 2019 be noted.

**GMCA 133/19            GMCA AUDIT COMMITTEE - MINUTES OF THE MEETING HELD ON 18 JUNE 2019**

The minutes of the GMCA Audit Committee held 18 June 2019 were submitted for consideration.

**RESOLVED /-**

That the minutes of the Audit Committee meeting held on 18 June 2019 be noted.

#### **GMCA 134/19            BUS REFORM ASSESSMENT UPDATE (KEY DECISION)**

Eamonn Boylan, Chief Executive Officer of GMCA & TfGM introduced a report that provided a summary of the work on bus reform to date and made a recommendation to proceed with the consideration of a proposed franchising scheme. As background to this report, the Mayor reminded the Combined Authority that the Transport Vision had been launched this week that set out clear aspirations for GM to have a London-style integrated public transport system. Phase one of Metrolink expansion to Trafford Park had been completed, and the aspiration was that some of the principles of metrolink could be applied to other modes of transport such as reliability, access, affordability etc. Phase two would include bus reform, phase three completion of the cycling and walking network and phase four the revival of rail services in GM. The Mayor expressed his thanks to colleagues at Transport for Greater Manchester for their work on the Transport Vision and the development of a clear plan as to how we can work towards its ambitions.

A member of the Authority asked for clarification as to the timescales for further metrolink extensions to Stockport, the Mayor replied that it was envisaged that this would be delivered within the next decade, but that it would require investment from Government to ensure that aspirations would be completely achieved.

**CLERKS NOTE: Further consideration of this item was deferred pending the discussion of the Private & Confidential Bus Reform Report at Item 28.**

#### **GMCA 135/19            OUR PASS (KEY DECISION)**

The GM Mayor, Andy Burnham updated the GMCA on the development of the Opportunity Pass that will provide free bus travel and a range of complimentary opportunities to eligible 16-18 year olds in Greater Manchester. He reported that significant progress had been made in relation to the design, naming and production of the pass in conjunction with the Youth Combined Authority enabling the pilot to begin on Monday 1 July 2019.

Rose Marley, CEO of Sharpfutures and lead on Our Pass reported that the scheme had been well received by the business community resulting in a wide range of benefits (and over £500 of savings) available for young people who have the pass. The support of businesses has funded 40% gross cost of the pilot, and with further commitments pledged it was anticipated that there will be substantial business funding for the future of the scheme.

Members expressed their support for the scheme and recognised its enormous potential to remove barriers to accessing education and other experiences for young people. Furthermore, it could also create a new generation of bus users and help develop a strong young persons' voice to support bus reform. In respect of the £10

administration fee, members urged that disadvantaged young people were supported to access the pass. It was confirmed that there is a charity working alongside Our Pass with college providers to ensure it can be made accessible to all young people.

**RESOLVED/-**

1. That the report be noted, including, in particular, the key milestones for delivery and development of Opportunities to date.
2. That it be noted that the name and design of the scheme has been selected by the Greater Manchester Youth Combined Authority after a period of consultation with a range of stakeholder groups.
3. That the ongoing engagement with bus operators to agree the details of reimbursement under the discretionary concessionary scheme that will provide free bus travel to eligible 16-18 year olds in Greater Manchester be noted.
4. That it be noted that, subject to the ongoing engagement with bus operators TfGM is seeking to publish a draft of an updated Local Concessionary Scheme for 'formal' consultation by the end of June 2019.
5. That the ongoing work to identify and secure new funding to offset the cost of the scheme to the public sector, including commercial sponsorship of the opportunity pass be noted.
6. That the primary and secondary objectives of the scheme and development of a supporting monitoring and evaluation framework which will report on as part of the 2020/21 and 2021/22 budget setting process be noted.
7. That it be noted and agreed that the budget of £1million, required to deliver and operate the two year Opportunity Pass Pilot, will be funded from Reserves held in the Mayoral General Budget.
8. That it be noted that there was potential beyond the immediate objectives, in building on a means of rewarding good behaviours of young people and to work with GM local Authorities to do more to widen the scheme to 'looked after' children.
9. That the GMCA record it's thanks to Rose Marley, who was leading the development of Our Pass.

**GMCA 136/19                    THE MAYOR'S CYCLING & WALKING CHALLENGE FUND (MCF)  
(KEY DECISION)**

The GM Mayor, Andy Burnham shared a report that provided an update on the Mayor's Cycling and Walking Challenge Fund (MCF) and Bee Network Plan in preparation for publication of the second edition of the Plan at the end of June 2019.



The report detailed the fifth tranche of schemes to come through the programme, which looked specifically to ensure that there was equity of provision across the whole of GM.

Members of the GMCA welcomed the schemes that had previously been approved, and recognised the challenge to ensure that there was equal emphasis given to walking schemes as had previously been given to cycling schemes. Members further recognised the significance of the Bee Network in supporting the delivery of the active travel ambitions for Greater Manchester.

**RESOLVED/-**

1. That the work undertaken to update the Bee Network Plan be noted.
2. That it be noted that an updated Bee Network Plan was scheduled to be published at the end of June 2019, following approval by each of the GM Local Authority.
3. That it be noted that, following the publication of the second version of the plan, work will be progressed to inform future prioritisation of the delivery of the Network.
4. That the progress on the first four tranches previously granted Programme Entry for inclusion in the MCF be noted.
5. That the fifth tranche of cycling and walking schemes to be granted Programme Entry for inclusion in the MCF be approved.
6. That the current MCF over-programming position be noted.
7. That the commitment to fund all development costs for all schemes that have been approved for Programme Entry be approved.
8. That the development and application of an assessment matrix to prioritise MCF schemes for delivery be noted.

**GMCA 137/19**

**GREATER MANCHESTER HOUSING STRATEGY (KEY DECISION)**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure presented the Greater Manchester Housing Strategy which sought agreement to develop an Implementation Plan to further deliver the Strategy's ambitions. The current housing crisis was the driving force for this agenda, and remains a sovereign issue for Local Authorities. GM recognise that they need an individual approach to tackling the lack of social housing, below standard private rented properties, the need to retro-fit to reduce carbon emissions, and to deliver the number of required affordable homes.

He recognised that these ambitions were in a challenging context after not having secured a Housing Deal with Government and required a shared vision that would be co-designed and co-produced with all relevant shareholders.

Members of the Combined Authority shared the aspirations of the Housing Strategy but also recognised that the housing crisis was significantly worsening. The Government's definition of 'affordable' did not reflect the affordability for low income families. It was imperative that in setting this figure, Government should start from income levels and then homes can be designed within the scope of this affordability.

Housing for Health was highlighted as a successful programme in ensuring that people remained out of hospital and maintained their independent living. Members of the GMCA welcomed the strategy in relation to how it had the potential to maintain the upward trend in ensuring healthy homes especially for Greater Manchester's ageing population. Further to this, members expressed how good housing was a foundation for ensuring residents were actively engaged in their community, open to employment opportunities and had the best health possible and was a philosophy which was evident through Homes for All, Housing First and a key principle of the Greater Manchester Strategy.

In respect of vacant properties, Members urged that these homes were brought back into use, retrofitted to ensure carbon neutrality and contributing to the property stock availability across GM. City Mayor Paul Dennett responded that GM had brought 961 properties back into use, but that there was significantly further to go. However, this would require support from Government, as through the share to buy scheme another 8,054 properties were completed last year, taking them out of the current social housing provision.

Councillor David Greenhalgh specifically added that he would support the GMCA in lobbying Government for the required funds to deliver on GM's housing ambitions. The shared ownership model had been successful in increasing the number of young people being able to get on the property ladder, but the issue of lack of standards for private rented properties remained a significant issue for local authorities. He reported that the small by growing buy-back scheme through Bolton@home had been successful, but that models were now being considered to counteract the possible patch work provision of social housing.

#### **RESOLVED/-**

1. That the draft Greater Manchester Housing Strategy be approved.
2. That the commissioning of the development of an Implementation Plan for the Strategy be approved.
3. That the GMCA record it's thanks to Salford's City Mayor Paul Dennett for his leadership in the development of the GM Housing Strategy, and to all officers from

the GMCA and GM Local Authorities for their work to ensure this Strategy is ready for approval.

**GMCA 138/19                      UPDATE ON ROUGH SLEEPING IN GREATER MANCHESTER (KEY DECISION)**

The GM Mayor, Andy Burnham shared an update that informed the GMCA of the progress to date in tackling rough sleeping in Greater Manchester. He reported that there had been recent pledges of funding from the Health and Social Care Partnership and Joint Commissioning Board which would enable the 'a bed every night' to continue for another year. In offering this provision, the GMCA had been able to see evidence of prevention in practice, stopping people from falling into emergency services through early intervention and a host of partner organisation support. Recent counts in GM Authorities had further evidenced how the programme had made a direct impact on the number of rough sleepers.

Each of the GM Authorities will now be in receipt of funding through the rough sleeping initiatives, and will be required to collect data on a regular basis. This information will be shared with the GMCA alongside regular updates on each of the interventions. In addition, Local Authorities were urged to invite further referrals to the Housing First programme.

**RESOLVED/-**

1. That the continuing commitment and progress in tackling rough sleeping across GM be noted.
2. That GM local authorities be requested to agree to prioritise take-up into the Housing First programme and to encourage local engagement.
3. That the funding commitment made by the GM Joint Commissioning Board and the Health & Care Partnership be noted.
4. That local authorities be requested to commit to the roll-out of Phase 2 of A Bed Every Night from 1 July 2019.
5. That the establishment of the GM Homelessness Programme Board be noted.
6. That the GMCA note and welcome the progress in reducing rough sleeping as demonstrated by the 'A Bed Every Night' and local street count data which will be reported to the GMCA on a regular basis going forward.

**GMCA 139/19                      ESTABLISHMENT OF GREATER MANCHESTER DELIVERY TEAM & UTILISATION OF GREATER MANCHESTER HOUSING INVESTMENT FUND SURPLUSES (KEY DECISION)**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure introduced a report which set out a proposal to establish a GM Delivery Team and sought approval in principle to fund the proposal from the surpluses generated from the continued investment of the GM Housing Investment Loans Fund.

**RESOLVED/-**

1. That the establishment of the GM Delivery Team and the use of GM Housing Investment Fund surpluses to fund it at a level indicated in the report be approved in principle.
2. That it be agreed that the formal establishment of the Team, relevant posts and final costs would be referred to the Resources Committee.
3. That the GMCA approve, in principle, the spending of £1.75m of GMHILF surpluses over 3 years to fund the posts identified within the GM Delivery Team and the necessary work to develop proposals as set out in the report.

**GMCA 140/19                      GREATER MANCHESTER “SMART RESIDENT” DATA EXCHANGE PLATFORM TO ENABLE PUBLIC SERVICE (KEY DECISION)**

Councillor Elise Wilson, Portfolio Lead for Digital City Region introduced a report which sought support for progressing work on creating a reusable citizen-centred, data-sharing system for Greater Manchester – the Smart Resident Data Exchange Platform that will support multiple elements of the Greater Manchester Strategy. The report evidenced how Greater Manchester is leading the way as a digital city region that puts people first, detailing the UK’s first agreement for digital licensing.

**RESOLVED/-**

1. That the GMCA support the revised procurement approach for the shared data platform between GMCA and Health & Social Care Partnership (GM HSCP) and Early Years specific capabilities.
2. That authority be delegated to the GMCA Treasurer to approve contract award following the procurement process, where the procurement was a sole GMCA procurement.
3. That authority be delegated to the GMCA Treasurer to work jointly with Salford Royal Foundation Trust, who also has delegated authority from NHS England, via the GM Digital Board, to approve contract award following the procurement process, where the procurement is a co-funded procurement between the GMCA and the GM HSCP.

4. That the GMCA record it's thanks to Councillor Andrew Western for his previous work on the Digital City Region portfolio.

**GMCA 141/19                    SOLAR PV COLLECTIVE PURCHASING PILOT FOR GREATER MANCHESTER (KEY DECISION)**

Councillor Andrew Western, Portfolio Lead for Green City Region, presented a report that detailed an opportunity for each GM Local Authority to be part of a Solar PV Collective Purchasing Pilot. The proposals within the report aimed to support GM's achievement of the Green Summit's aspiration for the City Region to be carbon neutral by 2038 through the increased uptake of local renewable energy generation. Currently only 2.5% of homes in Greater Manchester have solar panels and therefore this input of private sector investment was necessary to increase the uptake and increase the number of homes and small businesses generating their own energy through solar PV. Although the scheme required initial start-up costs, it was envisaged that the programme will become cost neutral overall.

**RESOLVED /-**

1. That the report be noted.
2. That the exploration of the contractual requirements supporting the proposal be approved and that £100k be approved from the retained Business Rates reserve, and that the consequent grants to GM Local Authorities, where appropriate, be approved.
3. That subject to legal advice, authority be delegated to GMCA Treasurer, in consultation with the Portfolio Lead, to proceed with the appointment of a Solar PV Collective Purchasing partner, with a view to commencing with the pilot in September 2019.
4. That the GMCA record it's thanks to Councillor Alex Ganotis for his previous work on the Green City Region portfolio.

**GMCA 142/19                    GREATER MANCHESTER LOCAL INDUSTRIAL STRATEGY (KEY DECISION)**

Councillor Richard Leese, Portfolio Lead for the Economy introduced a report to the Authority that updated members on the launch of the Greater Manchester Local Industrial Strategy and the next steps that will be taken to ensure that it is effectively implemented by Local and National Government.

He reported that the outcomes of the Spending Review were anticipated to include confirmation of the Government's Shared Prosperity Fund and following this announcement, the GMCA could begin to consider how this could further support the

implementation of the Local Industrial Strategy. The document had been developed in conjunction with the Local Enterprise Partnership, and well received at its recent launch due to its strong evidence based and number of engaged shareholders.

The next stage of the process would include detailed conversations with the Department for Education, and these would be reported back to the GMCA, within the Implementation Plan proposals in the Autumn.

Members of the Combined Authority expressed their concern that there had been no further confirmation from Government in relation to the Shared Prosperity Fund, its criteria, distribution or the potential size of the fund. Without this clarity, it would be inevitable that the implementation of the Local Industrial Strategy would be delayed.

The Mayor supported this point, and urged that Government are prompt in giving some assurances regarding the Shared Prosperity Fund, specifically that it will include both the Government funding and the European element of the fund.

#### **RESOLVED/-**

1. That it be noted that the GM Local Industrial Strategy had now been agreed with Government and published on the Government, GMCA, and GM LEP websites.
2. That it be noted that discussions were now underway with Government to agree the process to ensure effective implementation and that an update be submitted to a future GMCA meeting setting out implementation plans in full.
3. That it be noted that work continues across GM to ensure there was a coordinated response to all the recommendations from the Independent Prosperity Review, particularly around the development of the GM response to the forthcoming Spending Review.
4. That it be noted that the Local Industrial Strategy Implementation Plan would be submitted to the GMCA for approval in the Autumn.
5. That the GMCA record it's thanks to Councillor Richard Leese for his leadership on the development of the Strategy, and to John Holden, GMCA for his work and continued engagement with Government.

**GMCA 143/19**

#### **GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP MEMBERSHIP REVIEW**

Councillor Richard Leese, Portfolio Lead for the Economy took members through a report that sought the GMCA's endorsement regarding the future private sector membership of the Local Enterprise Partnership from April 2019 – March 2021.

The recent review of membership had resulted in two new members to the Partnership, however due to the high calibre of applicants officers were looking at other ways in which the skills and talents of unsuccessful applicants could benefit GM.

**RESOLVED /-**

1. That it be noted that the nine existing private sector members' terms of office were renewed for another two year term (those members were Mike Blackburn, David Birch, Lou Cordwell, Juergen Maier, Professor Dame Nancy Rothwell, Lorna Fitzsimons, Fiona Gibson, Mo Isap and Richard Topliss).
2. That it be noted that two new private sector members, Chris Oglesby and Amanda Halford have been invited to join the LEP as full board members.
3. That it be noted the two private sector members, Michael Oglesby and Monica Brij would be standing down from the Board and that they be thanked for their contributions to the GM LEP.

**GMCA 144/19            GMCA CAPITAL OUTTURN (KEY DECISION)**

Richard Paver, Treasurer to the GMCA introduced a report that informed Members of the capital outturn for 2018/19. He reported that there had been some slippage in the capital programme, but that there had been no loss to resources due to moving funds appropriately.

**RESOLVED/-**

1. That the 2018/19 outturn capital expenditure compared to the forecast position presented to GMCA in February 2019 be noted.
2. That the addition to the 2019/20 Capital Programme of the Clean Bus Technology programme, to be funded from the £5.98 million grant awarded by the Joint Air Quality Unit Department for Environment, Food and Rural Affairs (Defra) and Department for Transport (DfT) with further details as set out in section 8, be approved.
3. That the grants to the bus operators for Clean Bus Technology be approved on the following, with authority delegated to the GMCA Treasurer to approve minor changes to the amounts awarded if required and delegate TfGM to make the grant payments:

	£000
First Manchester Limited	£2,747
Go Northwest Limited	£549
Greater Manchester Buses South Ltd t/a Stagecoach Manchester	£1,751
Rossendale Transport Limited t/a Rosso	£731
Arriva Northwest Limited	£204
<b>Total</b>	<u>£5,982</u>

4. That the addition of the Air Quality Monitoring Networks (AQMN) programme being delivered by TfGM on behalf of the 10 GM Local Authorities to the capital programme and the awarding of grants to Local Authorities as set out in section 8 and summarized below be approve, with authority delegated to the GMCA Treasurer to approve minor changes to the amounts awarded if required.

<b>Local Authority</b>	<b>£'000</b>
Bolton	£46
Rochdale	£46
Tameside	£70
Wigan	£60
Bury	£45
Stockport	£35
Trafford	£36
<b>Total</b>	<u>£338</u>

#### **GMCA 145/19            GMCA REVENUE OUTTURN (KEY DECISION)**

Richard Paver, Treasurer to the GMCA introduced a report that informed Members of the revenue outturn for 2018/19. He reported that there was a final underspend to the revenue budget following full receipt of funding from Government in relation to the cost of the moorland fires.

#### **RESOLVED/-**

1. That it be noted that the Mayoral General revenue outturn position for 2018/19 showed a favourable position of £1.1 million after transfers to Earmarked reserves.
2. That it be noted that the Mayoral General – GM Fire & Rescue revenue outturn position for 2018/19 showed a favourable position of £0.4 million after transfers to Earmarked reserves.
3. That it be noted that the GMCA General Budget revenue outturn position for 2018/19 which showed a favourable position of £0.6 million after transfers to earmarked reserves.



4. That it be noted that the GMCA transport revenue outturn position for 2018/19 was in line with budget after transfers to earmarked reserves.
5. That it be noted that the Waste outturn position for 2018/19 which was in line with budget after transfers to earmarked reserves.
6. That it be noted the TfGM revenue position for 2018/19 is in line with budget after transfers to earmarked reserves.
7. That the transfer to / from Earmarked Reserves as set out in section 5 of the report which were incorporated in the annual accounts be approved.
8. That it be noted that the final outturn position was subject to the completion of the annual external audit, to be finalised by 31 July 2019, which will be reported to the GMCA Audit Committee at its meeting in July 2019.
9. That it be noted that appropriate adjustments to the 2019/20 budget would be submitted to the GMCA in due course.

**GMCA 146/19                    GREATER MANCHESER HOUSING INVESTMENT FUNDS (KEY DECISION)**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure took Members of the Combined Authority through a report which sought approval for a loan from the Housing Investment Loans Fund to the Laurel Banks scheme in Trafford.

**RESOLVED/-**

1. That the GM Housing Investment Loans Fund loan in the table below, as detailed further in this and the accompanying Part B report be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Prestbury Holdings Ltd	Laurel Banks	Trafford	£0.921m

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.

**GMCA 147/19                    GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVALS (KEY DECISION)**

Eamonn Boylan, Joint Chief Executive to the GMCA & TfGM introduced a report that sought Member’s approval for a convertible loan investment into Powerlinks Media Limited from re-cycled funds.

**RESOLVED/-**

1. That the funding application for PowerLinks Media Limited (convertible loan investment of £500,000) be given conditional approval and progress to due diligence.
2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information in respect of the company, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment at a) above.

**PART B**

**GMCA 148/19            EXCLUSION OF PRESS AND PUBLIC**

**RESOLVED/-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

**GMCA 149/19            BUS REFORM ASSESSMENT UPDATE**

**RESOLVED/-**

1. That the report and assessment including, in particular, the detailed business, economic and financial information included in the assessment be noted.
2. That it be agreed that the proposed franchising scheme is affordable and represents value for money.

**GMCA 150/19            GREATER MANCHESTER “SMART RESIDENT” DATA EXCHANGE PLATFORM TO ENABLE PUBLIC SERVICE**

**CLERK’S NOTE:** This item was considered in support of the Part A ‘Greater Manchester “Smart Resident” Data Exchange Platform to Enable Public Service at Item 19 above.

**RESOLVED/-**

That the report be noted.

**GMCA 151/19            GREATER MANCHESTER HOUSING INVESTMENT FUNDS**

**CLERK'S NOTE:** This item was considered in support of the Part A 'Greater Manchester Housing Investment Funds at Item 25 above.

**RESOLVED/-**

That the report be noted.

**GMCA 152/19            GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVALS**

**CLERK'S NOTE:** This item was considered in support of the Part A 'Greater Manchester Investment Framework Approvals at Item 26 above.

**RESOLVED/-**

That the report be noted.

**PART A**

**GMCA 153/19            BUS REFORM ASSESSMENT UPDATE**

The Chief Executive Officer for GMCA & TfGM reported that he had replied to One Bus confirming that TfGM has completed its assessment of the bus franchising scheme, presenting a report to the GMCA on the 28 June 2019; making clear that the Act states that the assessment must compare making the scheme to one or more other courses of action, that is why in preparing its assessment TfGM has undertaken a significant amount of engagement with One Bus and other operators in an attempt to understand what could be achieved with operators through a partnership as well as other options. The report notes that a voluntary partnership arrangement had been developed within the current partnership arrangements. TfGM's assessment confirms that the arrangement is in an appropriate state for this to be considered alongside other options. There is no requirement for all of the options of the assessment to be fully developed as this could ultimately prejudice the completion of an assessment at all. Copies of the correspondence had been shared with GMCA members.

**RESOLVED /-**

1. That the completion of the assessment of a proposed bus franchising scheme be noted.

2. That authority be delegated to TfGM to carry out final minor amendments to the assessment, which has been shared with members in the accompanying Part B report.
3. That it be agreed to proceed to instruct an independent auditor to provide a report in accordance with section 123D of the Act and to instruct TfGM to carry out all tasks necessary to obtain that report on its behalf.
4. That it be noted that the GMCA & TfGM Chief Executive had received correspondence from One Bus, the Manchester Bus Operators Association and that the Chief Executive had replied.